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Family education and support for families at psychosocial risk in Europe: evidence from a survey of international experts

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Family education and support for families at psychosocial risk in Europe: evidence from a survey of international experts.

Abstract: There is overwhelming consensus amongst policy makers, academics and professionals about the need to support families in their childrearing tasks. Consequently, European countries have been encouraged to develop family support interventions aimed at guaranteeing children's rights, targeting particularly those children in situations of psychosocial risk. While a certain amount of evidence exists regarding how family support is generally delivered in certain European countries, with a particular focus on parenting initiatives, this paper aims to take existing evidence one step further by providing an updated review focusing on two core components of the Council of Europe's Recommendation on Positive Parenting: families at psychosocial risk as the target population, and family education and support initiatives as the delivery format. The scope of the study was therefore broad, in both geographical and conceptual terms. An online survey was conducted with experts from 19 European countries to gather information regarding how they perceive family education and support initiatives for families at psychosocial risk. Both quantitative and qualitative data were analysed by computing frequencies/percentages and by following a thematic synthesis method, respectively. The results revealed both similarities and disparities as regards provider profiles, intervention characteristics and quality standards. Practical implications are discussed, such as the need to diversify initiatives for at-risk families in accordance with the tenets of progressive universalism, the ongoing need for an evidence-based, pluralistic approach to programmes, and the skills and qualifications required in the family support workforce. This study constitutes a first step towards building a common family support framework at a European level, which would encompass family support and parenting policies aimed at families at psychosocial risk.

Keywords: Family support, parenting interventions, European and International Patterns of Social Care, child welfare, evidence-based practice, risk.

Bullet points:

What is known about this topic:

- Family support varies widely across Europe.
- Recent reports on family support delivery in European countries are available, particularly those focused on parenting initiatives.
- There is a need for an updated European review, with a broader geographical and conceptual scope; there is currently very little specific evidence in relation to families at psychosocial risk as a target population.

What this paper adds:

- Support tends to be provided by local, public welfare agencies, with a multidisciplinary workforce.
- Diversity exists between countries in terms of both target populations and the characteristics of the initiatives themselves.
- Standards concerning cultural validity and manualisation are met, although evidence of effectiveness remains a challenge.

Introduction

Since the adoption of the United Nations Convention on the Rights of the Child (United Nations General Assembly, 1989), there has been broad consensus among policy makers, academics and professionals about the need to support families in their childrearing tasks. Parallel to this, increasing social attention has been paid to parental roles and responsibilities. Parenthood is understood today as a social asset, a resource that must be supported and protected due to the crucial role it plays in the development and well-being of new generations (Rodrigo, Almeida, & Reichle, 2016).

Consequently, European countries have been encouraged to develop family interventions aimed at guaranteeing children's rights, targeting particularly children in situations of psychosocial risk (European Commission, 2013; Council of Europe, 2011). The term 'families at psychosocial risk' refers to those families that fail to meet their children's needs, thereby hindering their development and wellbeing, although these situations are not serious enough to warrant children being placed in out-of-home care (Rodrigo, Byrne, & Álvarez, 2012). There are several reasons that can lead to psychosocial risk situations for child wellbeing and development, as physical and mental violence, abuse and neglect, as well as abusive or deficient parental practices (Council of Europe, 2011). Despite the variability in such situations, public agencies have a duty to support parents in order to guarantee that children can stay with their birth families, while at the same time ensuring family wellbeing and children's rights. It is important to note that Recommendation Rec(2006)19 states that local governments are responsible for developing family education programmes aimed at promoting positive parenting, with special focus on psychosocial risk situations (Council of Europe, 2006).

This general increase in sensitivity towards family support in Europe was followed by a global recession that has placed parenting in a more difficult and complex situation, in which many families need and demand support (Molinuevo, 2013). Not surprisingly, several reports describing family support delivery in European countries have been published over recent years (European Social Network, 2012), with particular focus on parenting initiatives (Boddy et al., 2009; Boddy, Smith, & Statham, 2011; ChildOnEurope, 2007; Janta, 2013; Molinuevo, 2013; Moran, Ghate, & van der Merwe, 2004). This paper offers a detailed review of this question in Europe from a targeted-expert approach, with families at psychosocial risk as the target population, and family education and support initiatives as the delivery format.

The evidence suggests that there is great diversity in the area of family support at both an inter- and intra-country level (Molinuevo, 2013). Over the past 20 years, different models of family-related services have evolved in different parts of the world. Generally speaking, this has developed along two fronts, through (1) economic support for families, particularly cash payments; and (2) services, especially social, health and psychological services (Daly et al., 2015). In addition to variations in financial support, much diversity has also been found in the way family support services are delivered.

Part of the reason for this diversity lies in forces beyond the field of family support, such as diverse living conditions and national differences in structures, institutions and policy trends across EU countries (Rodrigo et al., 2016). Research in this field clearly indicates that different historical traditions in relation to child welfare policy and practice are associated with differences across countries in approaches to support for parents and families (Boddy et al., 2011). The functional orientations of child welfare systems differ in terms of problem definition, mode of intervention,

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3 relationship between parents and the state and whether they focus more on child
4 protection (e.g., USA, Canada and the UK) or family services (e.g., Sweden, Denmark,
5 Finland, Belgium, Netherlands and Germany), although there is a growing trend
6 towards incorporating both views (Gilbert, 2012). Furthermore, the family policies
7 adopted by different countries are embedded in a broader philosophy regarding social
8 policies in general, which in turn is strongly linked to the prevailing welfare state
9 model. Some countries have established 'neo-liberal' systems which seek to minimise
10 the role of the state and promote market solutions (e.g., the UK); while others (e.g.,
11 Scandinavian countries) have opted for 'social democratic' welfare systems, which seek
12 to redistribute wealth and in which the state assumes most of the responsibility for
13 welfare. Finally, there are also the 'conservative' regimes (e.g., France, Italy and
14 Germany), which fuse compulsory social insurance with traditions of subsidiarity,
15 emphasising social assistance rather than welfare rights (Boddy et al., 2011).
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18 In addition to the diversity that exists between countries as a result of each one's
19 epistemological and organisational context, there is also the diversity of conceptual
20 assumptions and epistemological frameworks in the field of family support itself, which
21 has led to a high level of intra-country diversity. Right from its very beginning, family
22 support research has a plural area, both at a conceptual level and in terms of
23 professional practice. Family support is a frontier-knowledge field, which means it is a
24 very rich area encompassing several traditional disciplines (including social work,
25 psychology, social education and nursing). European reports therefore agree that it
26 should be implemented by a multi-professional workforce (Boddy et al., 2009; Janta,
27 2013; Molinuevo, 2013), which is why we find a wide variety of different services from
28 different intervention paradigms and in different sectors (Frost, Abbott, & Race, 2015).
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31 Moreover, only a limited number of countries have specific legislation in this
32 area (Austria, France, Germany, England, Scotland, Belgium and Estonia), and the
33 scope, organisation, delivery and funding of the support provided varies considerably
34 both across and within member states (Janta, 2013). Although there are variations
35 between national and decentralised systems at an inter-country level (Janta, 2013), in
36 general, a large number of intervention bodies are involved at different levels and they
37 tend to be poorly coordinated (Molinuevo, 2013). Some of these bodies are responsible
38 for planning or financing activities, while others are entrusted with the task of
39 implementing the different programmes. The first two activities are generally carried
40 out by both central authorities (e.g., the corresponding Ministries) and local
41 governments, while implementation is normally assigned to local agencies, local
42 services and private organisations, such as NGOs, associations and foundations
43 (ChildOnEurope, 2007).
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46 As well as the aforementioned diversity in family support services, evidence-
47 based programmes have taken on a central role and are being implemented throughout
48 Europe (Daly et al., 2015). These programmes are primarily focused on promoting
49 positive parenting, through the provision of information, skills and support to parents in
50 order to reduce risks and promote protective factors for their children's wellbeing
51 (Moran et al., 2004). Educational programmes are one of the main channels through
52 which parenting support is being developed within and across countries (Daly et al.,
53 2015).
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56 Manualisation constitutes an important quality criterion for evidence-based
57 programmes. This criterion refers to a detailed description of the intervention and its
58 assessment sufficient so that others would be able to implement and evaluate the
59 programme (Flay et al., 2005). For this purpose, an adequate manual should include a
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3 clear statement of the target population, the causal mechanisms by which the
4 intervention should work, a detailed description of its content and organization, training
5 requirements and orientations, intervention procedures, materials, assessment
6 guidelines, etcetera (Flay et al., 2005; Gottfredson et al., 2015). While some disparity
7 exists between European countries in the manualisation of these programmes (Boddy et
8 al., 2009; Janta, 2013), most large-scale initiatives implemented have a clear format and
9 methodology and well-defined contents and activities (Rodrigo et al., 2016). This high
10 level of standardisation has made evaluation easier (see Moran et al., 2004) and has
11 resulted in the emergence of quality standards designed to gauge the effectiveness of
12 family support programmes (Asmussen, 2011; Axford, Elliot, & Little, 2012; Flay et al.,
13 2005; Gottfredson et al., 2015). This in turn has led to the adoption of an evidence-
14 based approach to family support, helping to focus currently scarce resources on those
15 programmes that have been proven effective using a scientific methodology (Cartwright
16 & Hardie, 2012).
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19 In sum, we have a strong body of evidence on how family support is delivered in
20 several European countries, with a particular focus on parenting initiatives. In this
21 paper, however, we take the available evidence one step further with the aim of offering
22 an overview of the current situation regarding family support delivery in Europe,
23 focusing on two core components of Recommendation Rec(2006)19: families at
24 psychosocial risk as the target population, and family education and support initiatives
25 as the delivery format (Council of Europe, 2006). The study therefore aims to answer
26 the following research question: How are family education and support initiatives for
27 families at psychosocial risk being delivered in Europe? In order to provide the best
28 empirical evidence to answer this question, we adopted a broad approach, in both
29 geographical and conceptual terms, carrying out a comprehensive review of European
30 countries by employing a targeted-expert methodology. We also offer a detailed
31 overview of how family support is currently being delivered.
32

33 **Method**

34 **Participants and procedure**

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36 This study forms part of a larger project aimed at analyzing family education and
37 support initiatives for families at psychosocial risk both in Spain and across Europe.
38 This paper offers an overview of the current situation in Europe.
39

40 The study was based on a targeted-expert approach. The selection criteria for
41 participants were: (1) family support as a specialist research area; (2) background in
42 family support policies and services at a national level; (3) lead role in family support
43 research teams; (4) publications on the topic over the last five years; and (5)
44 dissemination of family support-related advances at scientific forums in any European
45 country over the last five years. An initial list of potential participants was drawn up
46 using data from the European Association for Developmental Psychology, and the
47 process followed from then on was a snowball procedure. The study aimed to attain as
48 broad a scope as possible, with representatives from southern, eastern, western and
49 northern Europe. In the end, we contacted 43 experts from 23 European countries:
50 Albania, Austria, Belgium, Croatia, Denmark, England, Finland, France, Germany,
51 Greece, Hungary, Ireland, Italy, Norway, Portugal, Republic of Latvia, Republic of
52 Serbia, Scotland, Spain, Sweden, Switzerland, the Netherlands and Turkey.
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54 Potential participants were recruited via e-mail. Following Dillmann's (2000)
55 recommendations, reminder e-mails were sent two weeks after the initial contact.
56 Specifically, two reminders were sent at two-week intervals. The response rate (83%, or
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3 19/23) was very good according to Babbie's (2004) criteria. Figure 1 contains a list of
4 countries that provided information. The number of countries included in the study
5 represents 68% of the entire European Union.

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7 INSERT FIGURE 1 HERE

8 As regards the experts' profiles, it should be noted that 83% were female. A total
9 of 74% were affiliated to universities and the rest came from public/private agencies
10 working in the field of child and family support.

11 **The expert survey**

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13 A survey was designed *ad hoc* to gauge experts' perceptions of the family education
14 and support initiatives for families at psychosocial risk in their respective countries.
15 Questions were designed in accordance with the international quality standards for
16 family support programmes described by Asmussen (2011), Axford et al. (2012), Flay
17 et al. (2005) and Gottfredson et al. (2015). Starting with these components, and
18 considering information availability, an inter-university research team with expertise in
19 family support (Seville, Huelva, Minho, Porto and Faro) agreed on an initial pull of 19
20 items. In order to provide content validity, two academic experts in the field piloted the
21 survey in Spain and Portugal, and 2 items were added from their feedback. Three further
22 experts from both Spain and Portugal completed the survey independently and the inter-
23 expert agreement was calculated for each country. The average Fleiss Kappa for the
24 survey was 1 for the Spanish and 0.92 for the Portuguese experts, according to
25 Randolph's calculation (2008), indicating an excellent agreement rate (Fleiss, 1971). An
26 external English-speaking researcher with a background in psychology research
27 reviewed the final version, and minor adaptations were made to make the questionnaire
28 clear and more colloquial, and to ensure greater precision in the use of family support
29 technicalities.
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32 The final version consisted of 21 items, although only information from 16 of
33 them is provided in this paper. Three of the items were about service provider profiles
34 (including delivery, geographical scope and sector), eight were about intervention
35 characteristics (asking about target population and risk level, format and methodology,
36 practitioner profiles, contents and components, and theoretical model) and five covered
37 quality standards (including evidence-based programmes, manualisation, evidence of
38 effectiveness, cultural validity and partnerships with academia). All items were posed in
39 a multiple-choice format, except for those concerning contents, methodology and the
40 theoretical model, which were formulated as open questions. In relation to the multiple-
41 choice format, it should be noted that all questions required a single response, except for
42 those referring to practitioner profiles and other components of the intervention, which
43 allowed for multiple responses.
44

45 **Data collection and analysis**

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47 The survey was conducted in English. It was administered online using the Opina online
48 survey software. A web link was sent to the experts via email in order to enable them to
49 complete the survey and the whole process took about 15 minutes. Experts were also
50 provided with a glossary of terms to guarantee inter-expert consistency. For the
51 purposes of this study, family education and support programs were understood as
52 *'those interventions aimed at promoting positive parenting with an educational*
53 *component. We wish to include both highly-structured programs (e.g., "Triple P*
54 *Positive Parenting Program") and intervention experiences that are not in a manual*
55 *but are relatively structured and are implemented by practitioners in family*
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3 *preservation services*'. Moreover, at-risk families were described as '*those families that*
4 *are preservation service clients due to parenting difficulties that hinder child wellbeing.*
5 *However, these situations are not serious enough to require out-of-home placement*'.
6 Following the terminology of the Recommendation Rec(2011)12 on children's rights
7 and social services friendly to children and families, preservation services refer to
8 specialised social services that ensure immediate emergency interventions and address
9 negative impacts of adverse childhood experiences, and provide social and
10 psychological support to children and their families (Council of Europe, 2011).
11

12 All the data were exported to the SPSS software package vs. 22. Analytical
13 techniques included the computation and further examination of frequencies and
14 percentages for multiple-choice questions. Open questions were analyzed by means of
15 an inductive content analysis. For this purpose, the information was coded using the
16 thematic synthesis method proposed by Thomas and Harden (2008). Three stages were
17 followed: (1) free line-by-line coding of the findings; (2) organisation of these codes
18 into homogeneous areas to build up descriptive categories; and (3) re-interpretation and
19 grouping of these categories to develop final analytical themes. The analytical themes
20 were described using narrative techniques. The information about theoretical models
21 and intervention content was also numerically codified and frequencies and percentages
22 were computed and examined.
23

24 **Ethical considerations**

25
26 All participants took part voluntarily after signing an informed consent form in
27 accordance with the Declaration of Helsinki. The aims of the research project were
28 explained and they were assured that their anonymity would be protected. This study
29 was carried out in accordance with the recommendations made by the ethical committee
30 of the Regional Government of Andalusia.
31

32 **Results**

33 **Service provider profiles**

34
35 In relation to the profile of service providers, participants stated that in their countries
36 most family education and support initiatives for at-risk families were delivered by
37 public agencies (74%). The remaining 26% were provided by organisations in the non-
38 profit sector (e.g., NGOs, foundations and associations). There was considerable
39 geographical diversity in terms of the agencies responsible for interventions, with 58%
40 of experts identifying local authorities, 21% regional ones and 21% national agencies.
41 There was a certain degree of consensus concerning the sector responsible for delivery,
42 with 74% of experts coinciding in identifying social services/welfare as the most
43 common; inter-sectorial delivery was the second most commonly-mentioned option
44 (16%). Table 1 outlines the service provider profiles by country.
45

46 INSERT TABLE 1 HERE

47 **Intervention characteristics**

48
49 Table 2 contains quantitative information about intervention characteristics, again by
50 country. In sum, and in relation to the target population of the interventions,
51 participating experts identified parents as the most frequent target population (53%),
52 closely followed by the whole family (32%). There was a high degree of diversity
53 regarding participants' risk level, with the most frequent option being a medium-high
54 risk level (42%). The results also reflected variability in relation to the intervention
55 format, with 58% rating individual interventions as the most frequent format, and the
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3 remaining 42% citing group interventions. The question about practitioner profiles
4 allowed for multiple responses. The results revealed that all profiles were selected to
5 some extent, although together, psychologists and social workers accounted for 84% of
6 the total (either exclusively or jointly with others). Other intervention components, in
7 addition to the educational one, were explored through a multiple-response question.
8 The results revealed that in addition to the educational component, these initiatives
9 usually include information and guidance (84%), as well as therapy or counselling
10 (58%).

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12 INSERT TABLE 2 HERE

13 As well as quantitative data, 16 experts provided qualitative information about
14 the theoretical models guiding the interventions. Seven analytical themes were extracted
15 from their reports. More than one theoretical approach was usually reported. The results
16 are displayed in Figure 2, which shows that an ecologic-systemic perspective was the
17 most frequently adopted theoretical model (62%). A mixed-eclectic approach was also
18 frequently reported (44%), as was a behavioural and/or cognitive approach (44%).
19 Other answers included a strengths-based perspective (31%), attachment and social
20 learning theories (25%), and a developmental approach (6%). It is worth noting that
21 31% of the experts reported that family support interventions were not guided by any
22 theoretical model.

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25 INSERT FIGURE 2 HERE

26 Fourteen experts provided qualitative information about the content of the
27 interventions. Nine analytical themes were extracted from their reports. Most agreed on
28 parental practices as the main content (79%), referring to parent-child interactions such
29 as discipline practices, communication skills, bonding and conflict resolution.
30 Children's developmental needs were identified as core components by 36% of experts,
31 along with (albeit less frequently) how to deal with child behaviour problems (29%) and
32 childrearing and home routines (21%). For 14% of experts, social support, life skills and
33 substance abuse in the family emerged as relevant contents. Finally, parenting stress
34 was reported by 7% of experts. It was also pointed out that the contents depended on
35 specific family strengths and needs (7%).

36
37 The open question about intervention methodologies prompted a wide range of
38 answers that made it difficult to extract analytical themes or establish reliable
39 percentages. In terms of content analysis, some experts referred globally to the format
40 of the initiatives, reporting heterogeneous approaches including individual counselling,
41 group-based methodology, individual therapy, video-supported information, home visits
42 and informative materials. Different answers were also elicited in relation to the
43 methodology used during the intervention, with references to informative, skill-building
44 and experiential approaches. Finally, a diverse range of different techniques were also
45 mentioned, including large group discussions, small group activities, videos, games,
46 role-playing, exercises, sharing of experiences, case studies, use of demonstration
47 materials, narrative-informative sessions and printed material.

48 49 50 **Quality standards**

51 Several quality standards for interventions were included in the study (see Table 3).
52 Most of the experts reported that, in general terms, the interventions did not comply
53 with the criteria of evidence-based programmes (58%). However, when evidence-based
54 programmes were available, 77% of experts mentioned partnerships with universities.
55 The vast majority of the experts agreed that interventions were backed up by
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3 manualisation (42%) or at least some written materials (53%) (jointly 95%). Moreover,
4 only 21% of experts reported that the interventions in their country had no evidence of
5 effectiveness in general terms. However, we should not overlook the fact that 68% of
6 evaluation efforts were labelled as being non-rigorous, meaning reports on client
7 satisfaction or coverage analyses. It is also worth noting that only experts from 10% of
8 participating countries reported rigorous evaluations as the most common framework.
9 As for the ecological validity of the interventions, 58% of experts reported programmes
10 designed in their country as the most frequent option; with foreign but culturally
11 adapted ones rated as the most frequent choice by 32% of experts.
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13 INSERT TABLE 3 HERE

14 **Discussion**

15
16 This study aims to provide an overview of the current situation in Europe concerning
17 family education and support initiatives for families at psychosocial risk. Although it is
18 true that a certain amount of evidence already exists regarding the way family support
19 initiatives are delivered in some European countries, with the focus mainly on parent
20 education programmes (Boddy et al., 2009; Boddy et al., 2011; ChildOnEurope, 2007;
21 Janta, 2013; Molinuevo, 2013; Moran et al., 2004), to the best of our knowledge, this
22 study is the first to focus on families at psychosocial risk as the target population with a
23 broad geographical and conceptual scope.
24

25 The information provided by the panel of experts revealed both similarities and
26 disparities in the organisation, scope, delivery and funding of family education and
27 support initiatives for families at psychosocial risk in Europe. The results from the
28 countries that participated in this study are consistent with available European reports
29 on family support services for the general population, in which common elements and
30 diversity at both an inter- and intra-country level have been well documented (Janta,
31 2013; Molinuevo, 2013).
32

33 If we look at similarities, most experts from participating countries identified
34 local public social/welfare agencies as the main delivering institutions. These results
35 highlight two important points. First, most European countries have solid public welfare
36 systems for supporting families at psychosocial risk. Second, following European
37 recommendations, family services are currently being delivered by institutions that are
38 close to citizens (Council of Europe, 2011). However, governments should be vigilant,
39 so as to ensure that the prevalence of decentralised systems with a high level of
40 involvement by local and regional services does not result in fragmentation (Janta,
41 2013). Thus, coordination of family support services at an inter-country level currently
42 constitutes an important challenge (Daly et al., 2015).
43

44 In addition to the role played by public agencies, the results obtained in this
45 study highlight NGOs as core organisations for supporting at-risk families in Europe.
46 As previous studies have shown, austerity policies after the recent economic recession
47 have weakened public family-support services in several European countries (Frazier &
48 Marlier, 2012). Consequently, significant variations have emerged in family support
49 funding, leading to a greater role being played by volunteers, NGOs and private
50 companies (Janta, 2013). However, this positive facet also poses certain risks, since
51 private interests can direct family support services, relegating supervision by
52 stakeholders responsible for social policies to the sidelines (Boddy et al., 2011).
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54 If we look at how family support initiatives are implemented across European
55 countries, we find great diversity. For example, southern and eastern European countries
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3 (e.g., Hungary, Italy, Latvia) have a more targeted-approach to risk profiles than other
4 countries which cover a wider range of psychosocial risks (e.g., Belgium or Sweden). It
5 seems that differences in target populations are also related to delivery format. Thus,
6 those countries that cover a broader range of family risk levels also tend to include
7 group formats. This is not surprising, as group interventions have been identified as the
8 most suitable for early prevention (Haggerty & Shapiro, 2013). Similarly to previous
9 studies, our results support the idea that cross-national diversity in the risk-level of the
10 target population may in part be due to different historical traditions in relation to child
11 welfare policy and practice (Boddy et al., 2011). Thus, those countries with 'social
12 democratic' welfare systems and family orientation services adopt a more preventive
13 approach in which the state assumes responsibility for supporting all families (Gilbert,
14 2012).
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16 In addition to the underlying diversity of social welfare policies, the way in
17 which family support is conceptualised also helps explain differences in the contents,
18 methodology and theoretical models guiding the interventions. The ecologic-systemic
19 perspective was the most prevalent theoretical base. This is not surprising, as this
20 perspective is widespread nowadays in the family arena (Bornstein, 2015; Cox & Paley,
21 2003). What may be a matter of concern, however, is that one third of the experts
22 reported that family support interventions were not guided by any theoretical model. In
23 our opinion, this result highlights the need for specific training for family support
24 workers (Dodge, 2011). Parental practices were the most salient topic as far as
25 intervention contents were concerned. This is consistent with previous literature on
26 parental education programmes (Bennett, Barlow, Huband, Smailagic, & Roloff, 2013).
27 Finally, the methodologies reported were very heterogeneous, probably because of the
28 wide range of formats and contents.
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31 The results regarding the family support workforce are particularly interesting.
32 The most common professions were psychologist and social worker, although other
33 profiles emerged also (such as education and health workers, for example). This
34 diversity underscores the complexity of family support, which is an interdisciplinary
35 field with a multi-professional workforce (Frost et al., 2015).
36

37 The analysis of quality standards for family support initiatives targeted at
38 families in situations of psychosocial risk revealed both strengths and weaknesses. On
39 the one hand, standards concerning cultural validity and certain levels of manualisation
40 were identified as being met in most European countries, and experts also reported that
41 almost half of all countries complied with international evidence-based programme
42 criteria (Asmussen, 2011; Bernal & Adames, 2017; Flay et al., 2005; Gottfredson et al.,
43 2015; Yarbrough, Shulha, Hopson, & Caruthers, 2011). On the other hand, evidence
44 regarding the effectiveness of the programmes continues to be a challenge. Participants'
45 responses indicate that only two countries enforce rigorous, comprehensive programme
46 evaluation. Non-rigorous evaluation tends to be the rule, with emphasis on coverage
47 data and client satisfaction. These results are consistent with those reported in relation
48 to universal family support initiatives, in which formal evaluations are uncommon
49 (Bennett et al, 2013; Lundahl, Nimer, & Parsons, 2006). Part of the explanation lies in
50 the association between non-rigorous evaluation and low levels of manualisation. At the
51 opposite end of the scale, comprehensive evaluations are the norm in standardised
52 programmes, although these programmes are not common in the field of family support
53 (Daly et al., 2015; Rodrigo et al., 2016). In sum, although our results point towards
54 some advances in quality standards, family support services in Europe require a more
55 advanced evidence-based approach, offering practitioners effective programmes that
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3 will have a real impact on families' lives. As reported here, partnerships with academia
4 constitute a valuable way of making progress in this area (Long, 2016).

5 **Study limitations**

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7 This study conducted a broad, in-depth review of how formal support is currently being
8 delivered to at-risk families in Europe. While the results reported are interesting, the
9 study has several limitations which should be pointed out. The rigorous criteria
10 employed to recruit participants helped us to obtain a panel of experts with
11 comprehensive expertise in the field. However, despite the rigor of this method, we
12 should bear in mind that the study only considered the perspective of a single type of
13 informant. Further studies should include a wider range of perspectives, gathering
14 insights from practitioners, politicians and managers responsible for both public and
15 private institutions (Law, Plunkett, Taylor, & Gunning, 2009). On this point, the voices
16 of service recipients, i.e. the families themselves, should also be heard. For evidence-
17 based practice, agencies need to integrate the best available knowledge about what
18 works according to families' expectations, values and skills (Tilbury, Osmond, &
19 Crawford, 2010). Moreover, from an ethical point of view, giving a voice to families
20 means recognising them as citizens with rights to equity, representation and
21 participation (Ayala-Nunes, Jiménez, Hidalgo, & Jesus, 2014). A broad range of
22 participating countries was obtained, with southern, northern, eastern and western
23 countries represented in the sample. Nevertheless, nine countries are missing from the
24 study, thereby reducing the impact of its conclusions. Future research should make a
25 special effort to include informants from these countries, in order to gain a more
26 complete picture of family support for at-risk families throughout the entire continent.

29 **Conclusions**

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31 The targeted-expert approach adopted in the study enabled us to compile a rich, intra-
32 and inter-country overview from reliable information sources. The results obtained have
33 several practical implications for family policy and delivery. Family support
34 encompasses much more than parent education programmes, and initiatives for families
35 at risk should include a mixture of services and interventions. Here, the current
36 challenge is how to diversify services in accordance with the principles of progressive
37 universalism (Molinuevo, 2013). In practical terms, family support initiatives should
38 strive to meet families' specific needs, in keeping with their psychosocial risk profiles
39 (Rodrigo et al., 2016). Therefore, services need to be diversified in terms of both
40 intensity and delivery. Moreover, a greater focus is required on preventive initiatives,
41 since these represent the most effective and least stigmatising form of delivery
42 (Haggerty & Shapiro, 2013).

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44 Despite advances in supporting at-risk families, ensuring an evidence-based
45 approach remains a challenge for most European countries. In order for progress to be
46 made in this sense, two areas of action have been highlighted in this study which should
47 be included in the policy agenda of European countries: the evidence-based arena and a
48 framework for standardising practitioner skills. There is a need for rigorous evaluations
49 to identify what works, for whom and under what circumstances. This move towards
50 evidence-based programmes should be counterbalanced with the testing of innovative
51 and promising practices (Moran et al., 2004). Moreover, in addition to being rigorous,
52 evaluations also need to be useful, feasible, suitable and accountable (Yarbrough et al.,
53 2011). In sum, family support research needs to be practice-based, which requires a
54 pluralist approach to evidence (Fives, Canavan, & Dolan, 2014). Agreement is also
55 needed regarding the skills and qualifications of the family support workforce, in order
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3 to ensure quality performance when attending families (Durlak & DuPre, 2008). Hence,
4 progress is required to make the best training practices available to practitioners
5 working in this field (Long, 2016).

6 To overcome the problems highlighted above, there is a need for policy changes
7 at both a national and a European level. At a national level, a comprehensive
8 multidisciplinary approach is required, in which researchers, practitioners, managers
9 and policy makers are connected locally, regionally and nationally in order to ensure
10 informed family support delivery. This inter-connected approach should also listen to
11 the voices of children and families. Moreover, a supranational framework should be
12 established to provide policy advice at a European level. This framework should be
13 based on the existing structures for family support policy at a national level, in order to
14 build upon the diversity of European countries. To conclude, the updated review offered
15 in this paper may serve as a first step towards building a common family support
16 framework at a European level, which would encompass family support and parenting
17 policies guided by common cross-national goals and values, while at the same time
18 respecting the specificities of individual cultural and family contexts.
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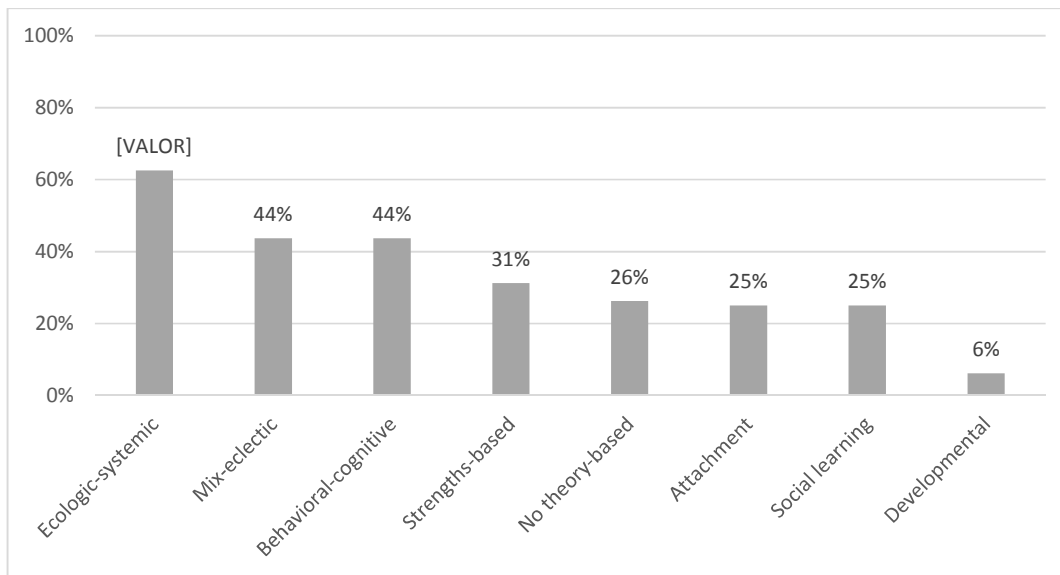
Figure 1. Participating countries in the study



■ Participating countries: Albania, Belgium, Croatia, England, France, Germany, Hungary, Ireland, Italy, Norway, Portugal, Republic of Latvia, Republic of Serbia, Scotland, Spain, Sweden, Switzerland, The Netherlands, and Turkey.

□ Non-participating countries

Figure 2. Theoretical models that guided the interventions



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Table 1. Service providers profile by country

	Albania	Belgium	Croatia	England	France	Germany	Hungary	Ireland	Italy	Latvia	Norway	Portugal	Scotland	Serbia	Spain	Sweden	Switzerland	The Netherlands	Turkey
Delivering	N	P	P	P	P	P	P	Pr	P	N	P	N	P	P	P	P	P	N	P
Geographical scope	L	L	N	R	R	L	L	N	R	L	R	L	L	L	L	N	L	L	N
Sector	I	S	S	S	S	S	S	S	S	S	H	S	I	S	S	S	I	S	E

Note. **Delivering:** In your country, most family education and support initiatives for at-risk families are conducted by organizations or agencies that are: Public (P); Private (Pr); Non-profit sector (e.g., foundations, associations, etc.) (N). **Geographical scope:** Regarding the geographical scope, these organizations/agencies are usually: National (N); Regional (R); Local (L). **Sector:** Most organizations/agencies in charge of the interventions come from the areas of: Social Services / Welfare (S); Health (H); Education (E); Inter-sectorial (I).

Table 2. Intervention characteristics by country

	Albania	Belgium	Croatia	England	France	Germany	Hungary	Ireland	Italy	Latvia	Norway	Portugal	Scotland	Serbia	Spain	Sweden	Switzerland	The Netherlands	Turkey
Target population	C	F	F	P	P	P	C	P	C	P	P	P	P	F	F	P	F	P	F
Participants' risk level	H	L M H	MH	MH	H	MH	H	LM	H	H	M	LM	MH	MH	MH	L M H	MH	M	MH
Format	I	G	I	G	G	I	I	G	I	I	G	I	I	I	I	G	I	G	G
Practitioners' profile	P S	P S	S	P S E H	P S	H	S	PS	P S	S	H	P S E	P S E H	P S	P S E	P S E H	P S E	S	E
Other components	I C	I C	I T	I	C	I	I	I	I T C	I T C	I C	I T	I T C L	I T C	T L C	C	I T C	I	I T

Note. **Target population:** In general terms, these interventions are aimed at: Parents (P); Children (C); The whole family (F). **Participants' risk level:** The participants' risk levels are mostly: Low (L); Low-medium (L-M); Medium (M); Medium-high (M-H); High (H); Low-medium-high (L-M-H). **Format:** Generally, these interventions are conducted at the following level: Individual (e.g., home-based family intervention) (I); Group (e.g., parent education groups) (G); Community (e.g., TV awareness campaign) (C). **Practitioners' profile:** The practitioners that apply these interventions are usually (tick all pertinent options): Psychologists (P); Social workers (S); Education staff (E); Health staff (H); Others (0). **Other components:** Besides their educational component, these interventions usually also have the following component (tick all pertinent options): Tangible (material aid) (T); Informational and guidance (I); Therapeutic or counselling (C); Leisure time (L); Others (0).

Table 3. Quality standards by country

	Albania	Belgium	Croatia	England	France	Germany	Hungary	Ireland	Italy	Latvia	Norway	Portugal	Scotland	Serbia	Spain	Sweden	Switzerland	The Netherlands	Turkey
Evidence-based programmes	N	N	N	C	N	N	C	C	C	N	C	N	C	C	N	C	N	N	N
Manualisation	N	IM	IM	M	IM	IM	M	M	M	IM	M	IM	M	IM	IM	M	IM	IM	M
Cultural validity	N	C	C	F	C	C	A	A	C	C	A	C	C	C	C	A	A	A	C
Evidence of effectiveness	NE	NR	NE	R	NR	NR	NE	NR	NR	NR	NR	NR	NR	NR	NR	R	NR	NR	NE
Partnerships with academia	P	P	A	NP	A	P	P	P	P	P	P	NP	P	P	P	P	P	P	A

Note. **Evidence-based programmes:** Overall, these interventions: Comply with the criteria of evidence-based programmes (C); Do not comply with the criteria of evidence-based programmes (N). **Manualisation:** Generally speaking, these interventions: Have complete and detailed manuals (in which the previous aspects are mentioned) (M); Have incomplete manuals or some written materials (IM); Do not have any manual or written materials (N). **Cultural validity:** When manualized, most of these interventions are: Designed in the country (C); Foreign but culturally adapted programmes (A); Foreign programmes with no cultural adaptation (F); There are no manualized family education and support programmes for at-risk families in the country (N). **Evidence of effectiveness:** These interventions have been mostly: Rigorously evaluated (R); Evaluated but in a non-rigorous manner (NR); Not evaluated (NE). **Partnerships with academia:** If any evidence-based family education and support programme exist for at-risk families, in most cases: Partnerships with universities have been conducted (P); Partnerships with universities have not been conducted (NP); No evidence-based programme is applied with at-risk families in this country (A).

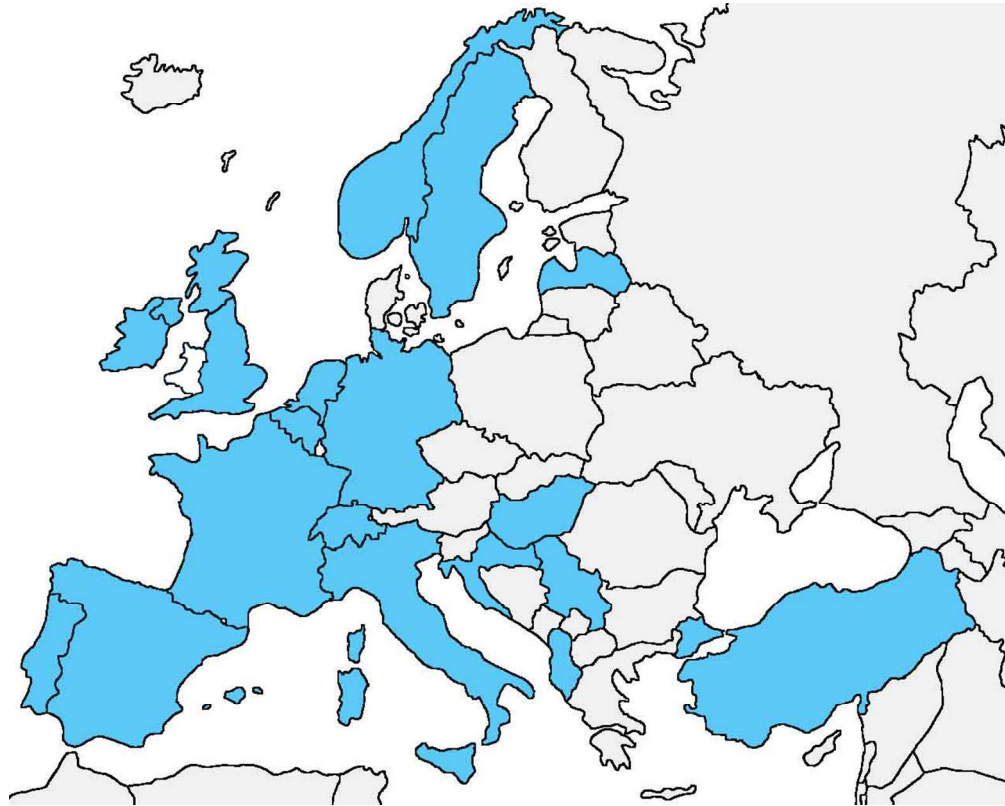


Figure 1

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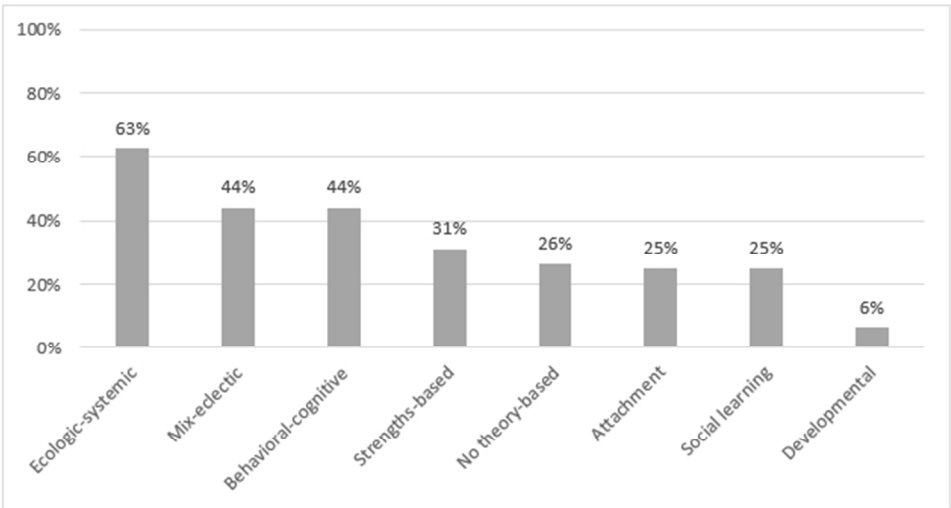


Figure 2. Theoretical models that guided the interventions

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